|   | Building a post-polder planning process |
|---|---|
| Krystal<br>England                                  | Planning in a changing environment      |
| lan<br>Finlayson                                    |   |
| Todd<br>Lieberman                                   |   |
| Ana Paula do<br>Nascimento                          |   |
| Alexandra<br>Reitman                                |   |
| Annis<br>Whitlow                                    |   |
|   |   |
| Rotterdam Group1<br>Presentation<br>28 October 2002 |   |

Forces of Change

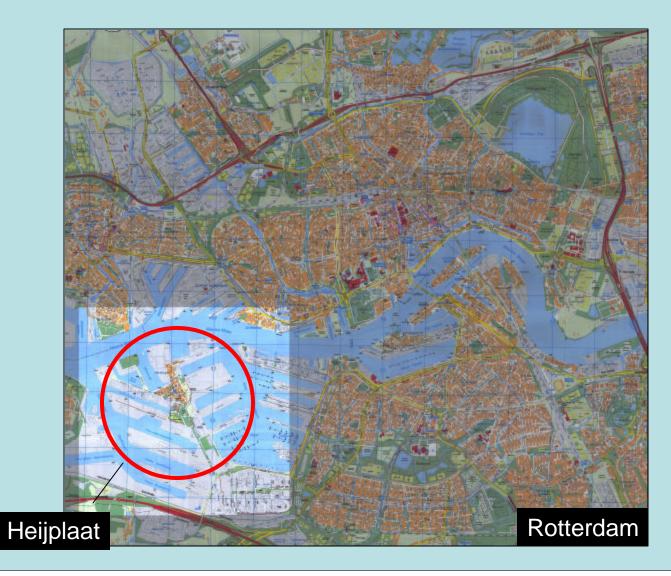
Goals

Process

Visions

Results

# to Heijplaat – Introduction



Forces of Change

Goals

Process

Visions

Results

# Underlying issues

- Uncertainty in the face of change
- Marginalized stakeholders
- Nostalgia

#### Forces of Change

Goals

Process

Visions

Results

# Existing institutions inadequate

#### Planning

Slow and cumbersome, not transparent
 Polder model

- Static, requires stability and homogeneity
- Excludes new groups of stakeholders

#### Government

- Unable to respond to local issues

| Introduction to<br>Heijplaat | This institutional inadequacy leads to   |
|------------------------------|--|
| Forces of<br>Change          | <ul> <li>Lack of trust</li> <li>Ecolings of insecurity</li> </ul>                    |
| Goals                        | <ul> <li>Feelings of insecurity</li> <li>Loss of focus and accountability</li> </ul> |
| Process<br>Visions           | and a need for a flexible, adaptive process  |
| Results                      |  |
|                              |  |

Forces of Change

Goals

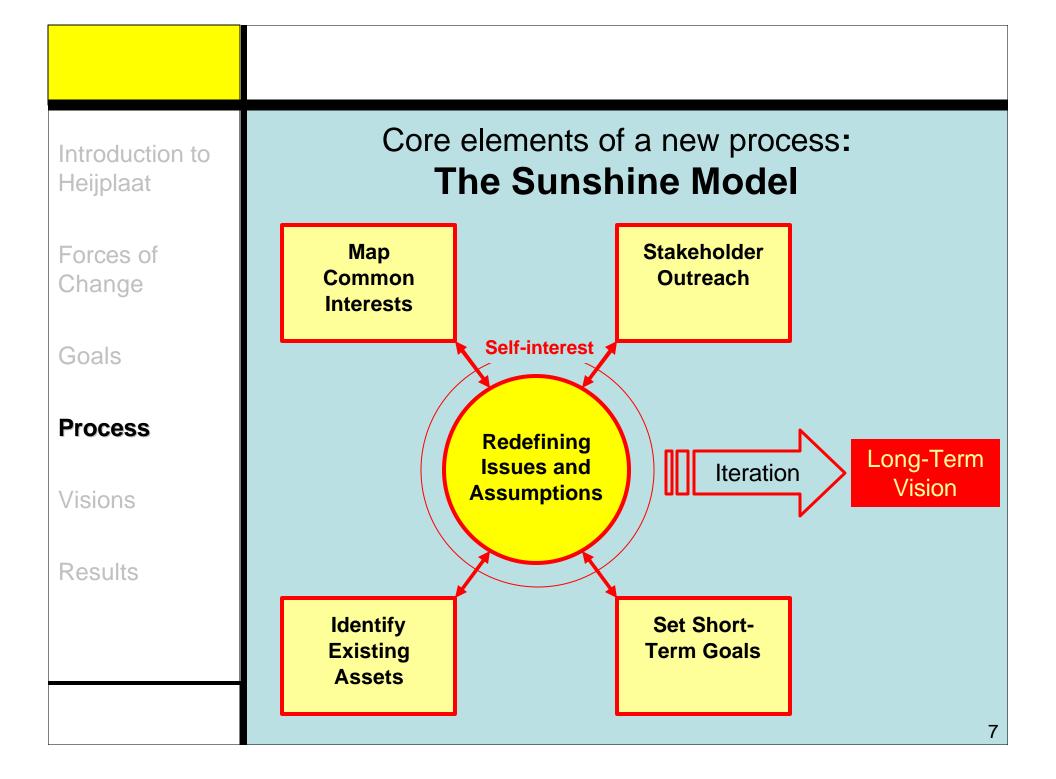
Process

Visions

Results

# Statement of goals:

- Involve the entire community
- Address stakeholder insecurity
- Build trust among stakeholders
- Broaden the problem context
- Create <u>long-term relationships</u> and <u>accountability</u>



Forces of Change

Goals

#### Process

Visions

Results

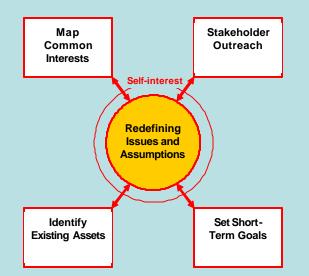
# Redefining issues and assumptions

- Reassess assumptions
  - Roles

•

- Responsibilities
- Redefine the problem
  - Content
  - Context
- Redefine priorities

### Leads to...



Forces of Change

Goals

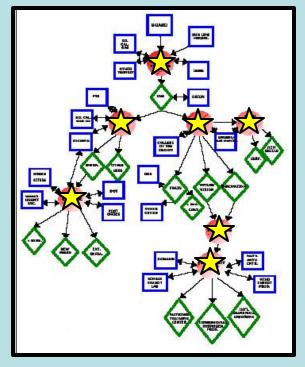
#### Process

Visions

Results

# Networks built by redefining issues and assumptions

- Problem-centered
- Path to larger problems
- Both a product and a tool of the process
- $\bigstar$  Process inserted into network



Environmental Technology & Public Policy Program

Model based on "Public Entrepreneurship Networks"

Forces of Change

Goals

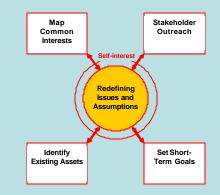
#### Process

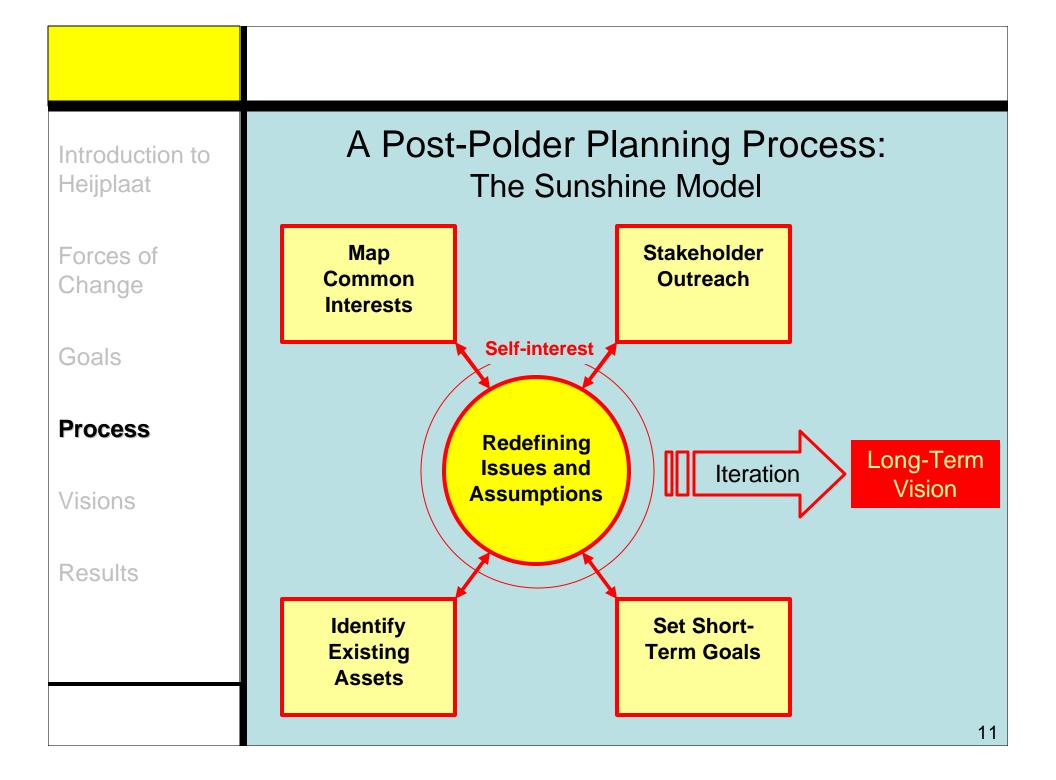
Visions

Results

# The New Dutch Planner

- "Facilitator" of vision NOT the "Visionary"
- Social Entrepreneur
- Builder of Trust Between Groups
  - Short-term conflict Longterm relationships





Forces of Change

Goals

#### Process

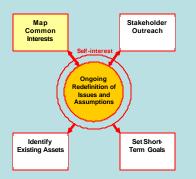
Visions

Results

### Map Common Interests

- Identify "cross-cutting" issues across stakeholder groups
- Reframe issues to appeal to stakeholders' self interest
- Strategize "issue-based" meetings around stakeholder self interests

| COMMUNITY                     | PORT/INDUSTRIES                             | GOVERNMENT                    |
|-------------------------------|---|-------------------------------|
| SAFETY                        | CURRENT BUSINESS                            | LAND USE                      |
| HOUSING<br>AVAILABILITY       | REAL ESTATE CONCERNS                        | FUTURE<br>DEVELOPMENT         |
| INSECURITY OF<br>RESIDENTS    | PUBLIC<br>RELATIONS                         | CONSTITUENT<br>INTERESTS      |
| IMMIGRANTS                    | FUTURE ECONOMIC<br>EXPANSION                | ECONOMIC<br>DEVELOPMENT       |
| NUISANCES –<br>NOISE & SAFETY | ENVIRONMENTAL AND<br>LEGAL <b>LIABILITY</b> | ENVIRONMENTAL<br>PRESERVATION |
| POLLUTION                     | PROFIT MAXIMIZATION                         | SOCIAL EQUITY                 |



Forces of Change

Goals

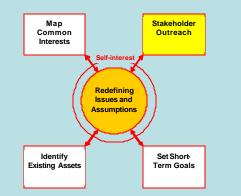
#### Process

Visions

Results

# Mobilize community/institutional outreach

- Broaden outreach with diverse community.
- Engage institutions, corporations, port and government entities.
- Use existing community and institutional events as meeting places.



Forces of Change

Goals

#### Process

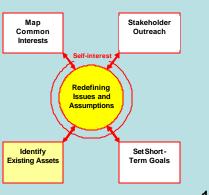
Visions

Results

# **Identify Existing Assets**

- Existing visions
- Existing communities
- National sustainability goals
- Development organizations
- Regional bodies of governance

Building blocks for future processes



Forces of Change

Goals

#### Process

Visions

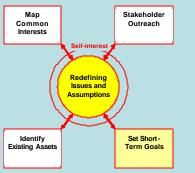
Results

### **Establish Attainable Short-Term Goals**

 Identify short term "crosscutting" issues that can lead to tangible results

 Builds efficacy among group members

- Builds trust in the planner and faith in the process
- Sets stage for future collaborations



Forces of Change

Goals

Process

#### Visions

Results

# Why Start in Heijplaat????

• A marginalized community

Forces of Change

Goals

Process

Visions

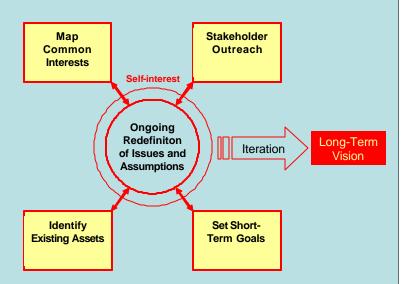
Results

### Heijplaat as a Pilot project

- Common interests
  - Housing development
- Stakeholder outreach
  - Artist colony and

newcomers

- Short term goals
  - Noise and Safety
- Existing assets
  - Waterfront



Forces of Change

Goals

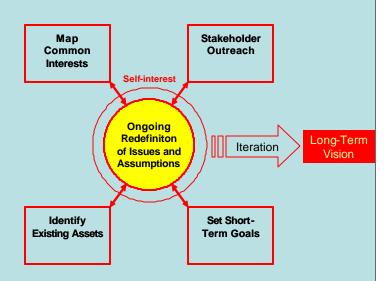
Process

#### Visions

Results

### Key redefinitions through the process

- Who are the Heijplaaters?
- What is the port's role and responsibility?
- Can noise be tackled in isolation?
- Can land-use be diversified?
  - 'Brainport' for Port Authority
  - 'Port City' for Rotterdam



Forces of Change

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# Process Yields Potential New Visions

Leverage Existing Assets

- Port Authority and Community Partnership
- Artist colony as social asset
- Minority diversity as cultural asset

**Potential Visions** 

- Old Heijplaaters in dock restoration
- New housing will fund social programs

**Historic Dock Preservation** Introduction to Heijplaat Forces of Change Goals amsche Droogdok N Process Visions Heijplaatstraat lerd Kolen Cent tstraat Results drect est H

Forces of Change

Goals

Process

#### Visions

Results

# New Housing Funds Social Programming



| Introduction to<br>Heijplaat | Broader results of process |
|------------------------------|----------------------------|
| Forces of<br>Change          | Evolving Institutions      |
| Goals                        |                            |
| Process                      |                            |
| Visions                      |                            |
| Results                      | Better Citizens            |
|                              |                            |
|                              | 22                         |

Forces of Change

Goals

Process

Visions

#### Results

# **Evolving Institutions**

- Redefining roles
- Broader networks
- Local Focus, Global Awareness
- "Capacity Building" Functions

| Introduction to<br>Heijplaat<br>Forces of<br>Change | Better Citizens         • Greater Political Engagement         Apolitical Protest Politics<br>(Polder)       Protest Politics<br>(Fortuyn) |
|---|--|
| Goals   |  |
| Process   | More Direct Democracy  |
| Visions   | Self-Reinforcing Identity  |
| Results   |  |
|   |  |
|   | 2  |

